

# Education Ministry defines 'literacy', 'full literacy' in push for adult literacy

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NEW DELHI

In a letter to all States, the Education Ministry has defined 'literacy', and what it means to achieve 'full literacy,' in light of a renewed push for adult literacy under the New India Literacy Programme (NILP), a five-year programme (2022-27) that aims to onboard one crore learners aged above 15 every year across all States and Union Territories.

Union School Education Secretary Sanjay Kumar, in the letter, has stated that literacy may be understood as the ability to read, write, and compute with comprehension, that is to identify, understand, interpret and create along with critical life skills such as digital and financial literacy. Full literacy (to be considered equivalent to 100%



New India Literacy Programme (NILP) aims to onboard 1 crore learners per year. GETTY IMAGES

literacy) will be achieving 95% literacy in a State or Union Territory.

Mr. Kumar further writes that a non-literate person may be considered as literate under the NILP, as per the aforementioned definition when he/she has been declared literate after taking the Foundational Literacy and Numeracy Assessment Test (FLNAT).

According to data ac-

cessed by *The Hindu*, in 2023, 39,94,563 adult learners appeared for FLNAT in March and September, out of which 36,17,303 were certified 'literate'.

In 2024, FLNAT was conducted on March 17, in which 34,62,289 learners appeared.

However, only 29,52,385 (85.27%) were certified as literate. While the pass percentage in FLNAT hovered between 89.64% and 91.27% in 2023, in 2024 it has dropped lower to 85.27%.

In 2024-25, the Ministry has allocated a budget of ₹160 crore for NILP. According to the latest Union Budget document, only ₹76.41 crore was actually utilised towards the scheme in 2022-23.

In 2023-24, the allocation was hiked to ₹157 crore, but later brought down to ₹100 crore in the

revised estimates of the Union Budget.

## Significant challenge

According to the 2011 Census, India faces a significant literacy challenge with 25.76 crore non-literate individuals in the age group of 15 years and above, comprising 9.08 crore males and 16.68 crore females.

Despite the progress made under the Saakshar Bharat programme, which certified 7.64 crore individuals as literate between 2009-10 and 2017-18, an estimated 18.12 crore adults in India remain non-literate. The letter says non-literate individuals face disadvantages in various aspects of life such as financial transactions, job applications, understanding of rights and participation in higher productivity sectors.